

Review of Subcommittee's Proposed Plan Changes Based on Final January 1, 2016 Results

September 8, 2016
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>Final January 1, 2016 valuation data and results
>Plan changes requested by the Subcommittee, including changes to:

- COLA
- Employee contributions
- DROP (interest and payout)
- Supplement
- Tier 3 benefit multiplier and pre-retirement death benefit
- Tiers 1 and 2 Average Computation Pay
>Solvency Projections



## Key January 1, 2016 Valuation Results

| Summary of Key Valuation Results |  |  |
| :---: | :---: | :---: |
|  | 2016 | 2015 |
| Contributions for plan year beginning January 1: |  |  |
| Recommended contribution (City and employee) | \$265,579,195 | \$205,014,802 ${ }^{1}$ |
| Recommended contribution as a percentage of total computation pay | 72.72\% | 53.53\% |
| Actual contributions (City and employee) | -- | \$140,562,050 |
| Amortization period for determination of recommended contribution | 40 years | 30 years |
| Funding elements for plan year beginning January 1: |  |  |
| Normal cost, including administrative expenses, adjusted for timing | \$92,446,291 | \$98,087,921 ${ }^{2}$ |
| Market value of assets | 2,680,124,303 | 3,079,394,897 |
| Actuarial value of assets | 2,680,124,303 | 3,695,273,876 |
| Actuarial accrued liability | 5,947,173,998 | 5,792,216,025 |
| Unfunded actuarial accrued liability (UAAL) | 3,267,049,695 | 2,096,942,149 |
| Funded ratio - Actuarial basis | 45.07\% | 63.80\% |
| Funded ratio - Market basis | 45.07\% | 53.16\% |
| Effective funding period to amortize UAAL | Infinite | Infinite |
| Demographic data for plan year beginning January 1: |  |  |
| Number of retired members and beneficiaries | 4,230 | 4,069 |
| Number of vested former members ${ }^{3}$ | 200 | 157 |
| Number of active members | 5,415 | 5,487 |
| Total computation pay | \$365,210,426 | \$383,006,330 |
| Average computation pay | 67,444 | 69,803 |

[^0]
## Active Groups Defined

> For this presentation current active employees will be grouped as follows:

- Tier One (T1) - Current active employees hired on or before December 31, 2006.
- Tier Two (T2) - Current active employees hired on or after January 1, 2007 and on or before March 1, 2011.
- Tier Three (T3) Current active employees hired after February 28, 2011.



## Current Plan Issues

> The statutory contribution rates are not sufficient to amortize the System's unfunded actuarial accrued liability (UAAL) within PRB guidelines. In fact, contributions are less than the interest on the UAAL, and the principal is not being amortized.

- The System and the City will have to take steps to bring benefits and resources into a balance that amortizes the UAAL over no more than 40 years.
- $98 \%$ of liabilities are for annuitants and Tier 1 active participants.
> There is a sizeable gap between actual and necessary contributions.
- City contributions are $27.50 \%$ of total compensation, including overtime and other non-computation pay. For comparison purposes the City contribution rate is estimated to be $30.53 \%$ as a percentage of computation pay.
- Employee contributions are $8.50 \%$ of computation pay if not in DROP, and $4.00 \%$ if in DROP. The weighted average of these rates as of the valuation date is $7.08 \%$.
- The current total contribution rate is $37.61 \%$ of computation pay.
> With no changes to benefit terms, an additional $35.11 \%$ of computation pay is needed to get to a 40-year funding period as of January 1, 2016.


## Current Plan Issues

> Under the current plan of benefits as of January 1, 2016, the System is projected to be insolvent in 15 years if all assumptions are met, including 7.25\% annual returns on assets.
> In the near-term, as modifications are made to the asset holdings of the System, it is unlikely that $7.25 \%$ returns can be achieved. Staff has advised Segal to assume $5.00 \%$ for 2016, $6.00 \%$ for 2017, $6.50 \%$ for 2018, $7.00 \%$ for 2019, and 7.25\% thereafter.

- On this basis, insolvency is anticipated one year earlier, in 2030.
> As noted previously, 98\% of plan liability is associated with current annuitants or Tier 1 actives. Therefore, meaningful changes must be focused on these two participant segments.
> For current annuitants, possible changes that could have a significant impact include: COLA changes, DROP interest and DROP payout options.
> For Tier 1 active participants, changes include: COLA, DROP interest, DROP payout, DROP period, accrual rate, final salary determination, contribution changes
> For other active participants, the main impact will be contribution changes.


## Summary of Current Plan vs. August 11 Proposed Plan

## CURRENT PLAN

> COLA - 4.0\% simple on Base Benefit for Tier 1; begins October 1 after DROP entry or retirement; COLA included in DROP
> Employee Contributions - 8.5\% for non-DROP active participants and 4.0\% for DROP active participants
> DROP (Actives) - 7.0\% interest currently (changing to 6.0\% October 1, 2016); interest continues throughout DROP; no limit time in DROP
> DROP (Retirees) - 7.0\% interest currently (changing to 6.0\% October 1, 2016)
> Supplement - Maximum of 3\% of total benefit or \$75 per month
> Tier 3 Multiplier $-2.0 \% 1^{\text {st }} 20$ years, $2.5 \%$ next 5 years, 3.0\% thereafter (max 90.0\%)
> Tiers 1 and 2 Average Computation Pay - 36 consecutive months of highest pay
> Tier 3 Pre-Retirement Death Benefit - Greater of $50.0 \%$ of accrued benefit or $25.0 \%$ of Average Computation Pay

## PROPOSED PLAN

> COLA - CPI-based (max 2.0\%), compound with capped base, starting at earlier of age 62 or 3 years after retirement; no COLA in active DROP; Effective January 1, 2017.
> Employee Contributions - Increasing to 9.0\%, $10.5 \%$, and $12.0 \%$ effective January 1, 2017, October 1, 2017, and October 1, 2018 for all active participants (contributions in the DROP period are returned as described on the next page)
> DROP (Actives) - 3.0\% interest payable for first 7 years in DROP, with deposits into the DROP stopping after 10 years; 6-month transition period for anyone in DROP as of $1 / 1 / 2017$
> DROP (Retirees) - Interest dependent on form of payment
> Supplement - Maximum of $1 \%$ of original benefit or $\$ 75$ per month
> Tier 3 Multiplier - 3.0\% for all years, increasing retroactively ( $\max 90.0 \%$ )
> Tiers 1 and 2 Average Computation Pay - 60 consecutive months of highest pay, prospectively
> Tier 3 Pre-Retirement Death Benefit - Greater of $50.0 \%$ of accrued benefit or benefit based on 20 years, but no less than 30.0\% of Average Computation Pay $\quad$ K Segal Consulting

## Subcommittee's Proposed Plan Changes

- CPI-based compound COLA (max 2.0\% annual increase) on base benefit for Tier 1 actives and Tier 1 annuitants, base not to exceed \$31,668*; COLA removed from active DROP; COLA starts at earlier of age 62 or three years after retirement; COLA change effective January 1, 2017
- Employee contributions increasing to 9.0\% effective January 1, 2017, 10.5\% effective October 1, 2017, and 12.0\% effective October 1, 2018. Effective January 1, 2017, all contributions made from that point on while a DROP participant will be refunded upon retirement. The contributions will be paid out over a 10-year period, without interest.
- Active DROP Participants - Interest lowered to $3 \%$ as of January 1, 2017, with interest stopping after 7 years from original DROP entry date, and deposits to DROP account stopping after 10 years from original DROP entry date. A six-month transition period will be implemented.
- For PROP/Retiree DROP participants, and actives assumed to retire under DROP, the DROP account will be paid out under one of the following options:
- A "liquid" option
- A 10-year annuity
- A 20-year annuity

[^1]
## Subcommittee's Proposed Plan Changes, continued

- Change supplement to the greater of $1 \%$ or $\$ 75$, but no greater than the current supplement the participant has or would earn, with new supplement amount applied to the original base
- Benefit multiplier increased to $3 \%$ for Tier 3 participants, retroactive to date of hire
- Average computation pay for Tiers 1 and 2 participants changed to 60 months, prospectively
- Pre-retirement death benefit for Tier 3 participants changed to the same pre-retirement death benefit for Tiers 1 and 2 participants


## Assumptions - September 8 Proposal

Assumptions from the January 1, 2016 valuation were used, unless stated otherwise below:

- The maximum Social Security Normal Retirement benefit for a person retiring at Normal Retirement Age in 2017 is assumed to be $\$ 31,668$. This amount is assumed to increase at $2.5 \%$ annually thereafter.
- Since the long-term inflation assumption is $2.75 \%$, for valuation purposes the COLA increase is assumed to be 2.0\% annually.
- Retirement rates are assumed to increase for DROP participants by 15 basis points with the January 1, 2017 and 2018 valuations and 25 basis points with the January 1, 2019 valuation to reflect the increases in employee contribution rates. With the January 1, 2020, the current retirement rates will resume.
- Retirement rates are assumed to increase for non-DROP participants by 15 basis points with the January 1, 2018 valuation and 25 basis points with the January 1, 2019 valuation to reflect the increases in employee contribution rates. With the January 1, 2020, the current retirement rates will resume.
- Active DROP participants with more than 10 years of service as of January 1, 2017 are assumed to retire within the next six months.
- For retiree DROP participants, 10\% of DROP balances are assumed to be paid immediately. Of the remaining 90\%:
- $30 \%$ is assumed to be paid over seven years and receive1.5\% interest; i.e., "liquid option"
- $50 \%$ is assumed to be paid out in a ten-year annuity and receive $3.0 \%$ interest
- $20 \%$ is assumed to be paid out in a twenty-year annuity and receive $4.0 \%$ interest


## Differences Between August 11 and September 8 Proposals

## August 11 Proposal

- COLA change assumed to take effect October 1, 2016
- The maximum Social Security Normal Retirement benefit for a person retiring at Normal Retirement Age in 2017 is assumed to be $\$ 31,668 \times 1.025=\$ 32,460$.
- Employee contribution of 9\% assumed to take effect October 1, 2016
- No increases in retirement rates as a result of employee contribution rate changes.


## September 8 Proposal

- COLA change assumed to take effect January 1, 2017 for the COLA payable October 1, 2017. This is due to the fact that an election will not take place in time for a change in COLA to be made by October 1, 2016.
- The maximum Social Security Normal Retirement benefit for a person retiring at Normal Retirement Age in 2017 is assumed to be $\$ 31,668$ (This reflects updated Social Security expectations).
- Employee contribution of 9\% assumed to take effect January 1, 2017
- Retirement rates assumed to increase January 1, 2017 (DROP only), January 1, 2018, and January 1, 2019 as a result of the increase in employee contributions.
- An additional 5-year DROP payment annuity option is available for retired participants.


## Additional Plan Changes Considered

The following pages compare the January 1, 2016 valuation results with the proposed plan changes.

- Scenario A uses a $27.5 \%$ City contribution rate and $8.5 \% / 4.0 \%$ member contribution rates.
- Scenarios B, C, D, E, and F use a $28.5 \%$ City contribution rate, with a $9.0 \%$ contribution rate for expected member contributions effective January 1, 2017; refunds of future DROP contributions include the phase-in of the ultimate member contribution rates.
- The phase-in of the employee contribution rate increases are reflected for cash-flow purposes in the solvency projections.

The six columns on the following page shows the results of the following scenarios:

- A - Current Plan
- B - August 11 Proposal
- C - September 8 Proposal
- D - September 8 Proposal, Phasing in to 14\% Employee Contribution Rate (9\% January 1, 2017, 11\% October 1, 2017, 13\% October 1, 2018 and 14\% October 1, 2019)
- E - September 8 Proposal, with DROP Deposits Continuing Without an End Date
- F - September 8 Proposal, with All Current Active DROP Participants Allowed 10 Additional Years of Deposits


## Assumptions - Additional Plan Changes Considered

Scenarios D, E, and F use the same assumptions as in Scenario C (September 8 Proposal, see assumptions on slide 9) except as follows:

- Scenario D - September 8 Proposal, Phasing in to 14\% Employee Contribution Rate
- Retirement rate increased by 25 basis points for all active participants with the January 1, 2020 valuation, with the current rates resuming with the January 1, 2021 valuation.
- Scenario E - Retirement rates are the same as the January 1, 2016 valuation
- Scenario F - September 8 Proposal, with All Current Active DROP Participants Allowed 10 Additional Years of Deposits
- All current active DROP participants are assumed to retire after an additional 10 years of DROP deposits, or at age 67, if earlier, per the retirement rates in the January 1, 2016 valuation.


## Impact of Subcommittee's Proposed Plan Changes

|  |  | All Results are based on the January 1, 2016 Actuarial Valuation |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Plan as of January 1, 2016 A | August 11 <br> Proposal <br> B | September 8 Proposal C | Sept 8 Proposal Phasing in to $14 \%$ Employee Contribution Rate D | Sept 8 Proposal with DROP Deposits Continuing Without an End Date E | Sept 8 Proposal with All Current Active DROP Participants Allowed 10 Additional Years of Deposits F |
| 1 | Total Normal Cost, without AE, including interest | \$82,446,291 | \$65,786,814 | \$67,944,263 | \$69,000,189 | \$68,553,761 | \$68,147,560 |
| 2 | Total Normal Cost as a \% of Pay | 22.58\% | 18.01\% | 18.60\% | 18.89\% | 18.77\% | 18.66\% |
| 3 | Tier 1 actives not in DROP | \$872,603,046 | \$584,636,943 | \$614,352,996 | \$632,519,664 | \$621,020,382 | \$614,352,996 |
| 4 | Tier 1 actives in DROP - annuities | 974,423,693 | 717,501,080 | 817,790,273 | 832,708,359 | 811,305,947 | 814,236,253 |
| 5 | Tier 1 actives in DROP - lump sums (includes 1 Old Plan active) | 612,504,186 | 459,443,341 | 456,165,476 | 457,998,634 | 474,419,753 | 473,629,941 |
| 6 | Tier 2 actives | 85,338,934 | 79,824,605 | 80,459,573 | 81,507,654 | 81,711,442 | 80,463,528 |
| 7 | Tier 3 actives | 16,776,897 | 22,342,757 | 22,338,400 | 22,452,500 | 22,391,976 | 22,338,400 |
| 8 | Total active liability: sum (3) - (7) | \$2,561,646,756 | \$1,863,748,726 | \$1,991,106,718 | \$2,027,186,811 | \$2,010,849,500 | \$2,005,021,118 |
|  |  |  |  |  |  |  |  |
| 9 | Retirees receiving payments non-DROP liability | \$2,101,026,034 | \$1,871,192,191 | \$1,891,274,983 | \$1,891,274,983 | \$1,891,274,983 | \$1,891,274,983 |
| 10 | Retirees receiving payments DROP liabilities | 896,155,467 | 837,492,177 | 840,869,418 | 840,869,418 | 840,869,418 | 840,869,418 |
| 11 | Total retiree liability: (9) + (10) | \$2,997,181,501 | \$2,708,684,368 | \$2,732,144,401 | \$2,732,144,401 | \$2,732,144,401 | \$2,732,144,401 |
|  |  |  |  |  |  |  |  |
| 12 | Beneficiaries | \$278,219,670 | \$259,468,483 | \$261,538,397 | \$261,538,397 | \$261,538,397 | \$261,538,397 |
| 13 | Other liability (Disabilities, Inactive Vesteds) | 110,126,070 | 99,195,897 | 99,779,881 | 99,779,880 | 99,779,880 | 99,779,881 |
|  |  |  |  |  |  |  |  |
| 14 | Accrued liability total: (8) + (11) + (12) + (13) | \$5,947,173,997 | \$4,931,097,474 | \$5,084,569,397 | \$5,120,649,489 | \$5,104,312,178 | \$5,098,483,797 |
| 15 | Assets | 2,680,124,303 | 2,680,124,303 | 2,680,124,303 | 2,680,124,303 | 2,680,124,303 | 2,680,124,303 |
| 16 | Unfunded Liability: (14) - (15) | 3,267,049,694 | 2,250,973,171 | 2,404,445,094 | 2,440,525,186 | 2,424,187,875 | 2,418,359,494 |
| 17 | Funded Ratio: (15) / (14) | 45.07\% | 54.35\% | 52.71\% | 52.34\% | 52.51\% | 52.57\% |
|  |  |  |  |  |  |  |  |
| 18 | 40-year Amortization Payment of Unfunded Liability | \$173,132,903 | \$119,287,295 | \$127,420,333 | \$129,332,349 | \$128,466,575 | \$128,157,708 |
| 19 | Contribution Rate at 40-year level \% of pay amortization | 72.72\% | 53.41\% | 56.23\% | 57.04\% | 56.69\% | 56.49\% |
| 20 | Contribution Using a 40-year level \% of pay amortization | 265,579,195 | 195,074,109 | 205,364,597 | 208,332,538 | 207,020,336 | 206,305,268 |
|  |  |  |  |  |  |  |  |
| 21 | Projected Payroll | \$365,210,426 | \$365,210,426 | \$365,210,426 | \$365,210,426 | \$365,210,426 | \$365,210,426 |
| 22 | Expected Contributions in \$ | 137,333,906 | 148,403,256 | 148,403,256 | 148,403,256 | 148,403,256 | 148,403,256 |
| 23 | Expected Contributions as a \% of Pay: (22) / (21) | 37.60\% | 40.63\% | 40.63\% | 40.63\% | 40.63\% | 40.63\% |
|  |  |  |  |  |  |  |  |
| 24 | Contribution Deficit as a \% of Pay: (19) - (23) | 35.12\% | 12.78\% | 15.60\% | 16.41\% | 16.05\% | 15.85\% |
| 25 | Change in Contribution Deficit as a \% of Pay | N/A | -22.34\% | -19.52\% | -18.71\% | -19.07\% | -19.26\% |
|  |  |  |  |  |  |  |  |
| 26 | Percentage of Contribution Deficit Employees Cover | N/A | 63.61\% | 55.58\% | 53.27\% | 54.29\% | 54.85\% |
|  |  |  |  |  |  |  |  |
| 27 | Year of Projected Insolvency, if no additional City contributions | 2030 | 2046 | 2041 | 2044 | 2040 | 2040 |

## Summary of Plan Change Impact

## Comments on Proposed Plan Changes:

> Total Normal Cost and Actuarial Accrued Liability increases in Scenarios D, E, and F from Scenario C. Please note that these changes do not reflect future cash flows.
> The additional employee contributions generated by Scenario D are beneficial to the longterm solvency projections, but they also increase liability since there are more employee contributions being refunded with interest in the future.
> Scenarios E and F are projected to cause insolvency to occur one year earlier than Scenario C, since the longer DROP deposits continue, the greater the amount that has to be paid out in the future with interest.
> Cash flow projections (without additional City contributions) are shown on slides 19 and 20.


## Impact of Proposed Plan Changes on Total Normal Cost

The Normal Cost is the amount of contributions required to fund the benefit allocated to the current year of service. Only active participants have a Normal Cost.

|  | Tier 1 - DROP | Tier 1 . NonDROP | Tier 1 - Total | Tier 2 - DROP | Tier 2 - NonDROP | Tier 2 - Total | Tier 3 | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A - Current Plan | 23.60\% | 27.64\% | 25.78\% | 21.58\% | 18.49\% | 18.52\% | 12.78\% | 22.58\% |
| 3 - August 11 Proposal | 17.64\% | 19.13\% | 18.44\% | 17.17\% | 17.39\% | 17.39\% | 16.79\% | 18.01\% |
| C - September 8 Proposal | 18.67\% | 19.79\% | 19.28\% | 18.18\% | 17.53\% | 17.53\% | 16.79\% | 18.60\% |
| D - Sept 8 + 14\% Ultimate Employee Contribution Rate | 18.89\% | 20.26\% | 19.63\% | 18.44\% | 17.75\% | 17.75\% | 16.87\% | 18.89\% |
| E-Sept 8 + DROP Deposits Continue Without End Date | 18.81\% | 20.00\% | 19.45\% | 18.22\% | 17.78\% | 17.79\% | 16.82\% | 18.77\% |
| F-Sept 8 + DROP Deposits Continue for 10 Years | 18.85\% | 19.79\% | 19.36\% | 18.27\% | 17.53\% | 17.53\% | 16.79\% | 18.66\% |

## Impact of Proposed Plan Changes on Plan Liability

The chart below shows how the actuarial accrued liability of each group of members changes.

|  | Actives |  |  |  |  |  |  | Total Actives | Retirees | Beneficiaries and Other Inactives | Total Annuitants and Inactives | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Scenario | Tier 1 DROP | Tier 1 NonDROP | Tier 1 Total | Tier 2 DROP | Tier 2 NonDROP | Tier 2 Total | Tier 3 |  |  |  |  |  |
| B - August 11 Proposal | -25.84\% | -33.00\% | -28.38\% | -18.74\% | -6.34\% | -6.46\% | 33.18\% | -27.24\% | -9.63\% | -7.64\% | -9.40\% | -17.09\% |
| C - September 8 Proposal | -19.72\% | -29.60\% | -23.22\% | -12.91\% | -5.64\% | -5.72\% | 33.15\% | -22.27\% | -8.84\% | -6.96\% | -8.63\% | -14.50\% |
| D - Sept $8+14 \%$ Ultimate Employee Contribution Rate | -18.67\% | -27.51\% | -21.81\% | -11.50\% | -4.42\% | -4.49\% | 33.83\% | -20.86\% | -8.84\% | -6.96\% | -8.63\% | -13.90\% |
| E-Sept 8 + DROP Deposits Continue Without End Date | -18.98\% | -28.83\% | -22.48\% | -12.70\% | -4.16\% | -4.25\% | 33.47\% | -21.50\% | -8.84\% | -6.96\% | -8.63\% | -14.17\% |
| F - Sept 8 + DROP Deposits Continue for 10 Years | -18.85\% | -29.60\% | -22.66\% | -12.45\% | -5.64\% | -5.71\% | 33.15\% | -21.73\% | -8.84\% | -6.96\% | -8.63\% | -14.27\% |

## Impact of Proposed Plan Changes on Plan Liability, contd.

The chart below shows the percentage of the liability change associated with each group of members.

| Scenario | Actives | Retirees | Beneficiaries and Other Inactives | Total |
| :---: | :---: | :---: | :---: | :---: |
| B - August 11 Proposal | 68.69\% | 28.39\% | 2.92\% | 100.00\% |
| C - September 8 Proposal | 66.14\% | 30.73\% | 3.13\% | 100.00\% |
| D - Sept 8 + 14\% Ultimate Employee Contribution Rate | 64.66\% | 32.07\% | 3.27\% | 100.00\% |
| E - Sept 8 + DROP Deposits Continue Without End Date | 65.35\% | 31.44\% | 3.21\% | 100.00\% |
| F - Sept 8 + DROP Deposits Continue for 10 Years | 65.59\% | 31.23\% | 3.18\% | 100.00\% |

## Tier 3 Benefit Multiplier Increase

The chart below shows the portion of the Tier 3 participants' Normal Cost that is being paid by the City (line 5), and the portion that would be paid under the four scenarios listed below. Normal Cost rates may change over time as the demographics and pay of participants change.


## Projection 1 - Market Value of Assets, Projected as of January 1



## Projection 1 - Market Value of Assets, Projected as of January 1

| Scenario | $\begin{gathered} \text { A -Plan as of January } \\ \text { 1, } 2016 \end{gathered}$ | $\begin{aligned} & \text { B - August } 11 \\ & \text { Proposal } \end{aligned}$ | $\text { C - September } 8$ Proposal | D - September 8, phasing to 14\% employee contribution | E - September 8, DROP deposits continue without end | F - September 8, DROP deposits continue additional 10 years |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year |  |  |  |  |  |  |
| 2016 | \$2,680,124,303 | \$2,680,124,303 | \$2,680,124,303 | \$2,680,124,303 | \$2,680,124,303 | \$2,680,124,303 |
| 2017 | \$2.61 Billion | \$2.51 Billion | \$2.50 Billion | \$2.50 Billion | \$2.50 Billion | \$2.50 Billion |
| 2018 | \$2.53 Billion | \$2.45 Billion | \$2.42 Billion | \$2.42 Billion | \$2.42 Billion | \$2.42 Billion |
| 2019 | \$2.43 Billion | \$2.37 Billion | \$2.31 Billion | \$2.31 Billion | \$2.32 Billion | \$2.32 Billion |
| 2020 | \$2.31 Billion | \$2.29 Billion | \$2.17 Billion | \$2.18 Billion | \$2.18 Billion | \$2.18 Billion |
| 2021 | \$2.16 Billion | \$2.21 Billion | \$2.03 Billion | \$2.02 Billion | \$2.04 Billion | \$2.04 Billion |
| 2022 | \$1.97 Billion | \$2.10 Billion | \$1.87 Billion | \$1.85 Billion | \$1.88 Billion | \$1.88 Billion |
| 2023 | \$1.74 Billion | \$2.03 Billion | \$1.74 Billion | \$1.72 Billion | \$1.76 Billion | \$1.76 Billion |
| 2024 | \$1.46 Billion | \$1.95 Billion | \$1.61 Billion | \$1.59 Billion | \$1.63 Billion | \$1.63 Billion |
| 2025 | \$1.12 Billion | \$1.85 Billion | \$1.48 Billion | \$1.45 Billion | \$1.50 Billion | \$1.50 Billion |
| 2026 | \$901 Million | \$1.75 Billion | \$1.34 Billion | \$1.32 Billion | \$1.35 Billion | \$1.35 Billion |
| 2027 | \$671 Million | \$1.70 Billion | \$1.26 Billion | \$1.24 Billion | \$1.27 Billion | \$1.27 Billion |
| 2028 | \$414 Million | \$1.64 Billion | \$1.18 Billion | \$1.16 Billion | \$1.18 Billion | \$1.18 Billion |
| 2029 | \$131 Million | \$1.58 Billion | \$1.11 Billion | \$1.10 Billion | \$1.10 Billion | \$1.09 Billion |
| 2030 | Insolvent | \$1.52 Billion | \$1.03 Billion | \$1.04 Billion | \$1.02 Billion | \$1.01 Billion |
| 2031 |  | \$1.45 Billion | \$957 Million | \$981 Million | \$938 Million | \$922 Million |
| 2032 |  | \$1.38 Billion | \$876 Million | \$922 Million | \$850 Million | \$834 Million |
| 2033 |  | \$1.31 Billion | \$791 Million | \$861 Million | \$759 Million | \$742 Million |
| 2034 |  | \$1.23 Billion | \$701 Million | \$800 Million | \$662 Million | \$647 Million |
| 2035 |  | \$1.15 Billion | \$607 Million | \$735 Million | \$561 Million | \$548 Million |
| 2036 |  | \$1.07 Billion | \$507 Million | \$668 Million | \$453 Million | \$444 Million |
| 2037 |  | \$1.00 Billion | \$417 Million | \$613 Million | \$355 Million | \$348 Million |
| 2038 |  | \$918 Million | \$316 Million | \$550 Million | \$246 Million | \$242 Million |
| 2039 |  | \$826 Million | \$204 Million | \$479 Million | \$126 Million | \$125 Million |
| 2040 |  | \$723 Million | \$80 Million | \$400 Million | Insolvent | Insolvent |
| 2041 |  | \$607 Million | Insolvent | \$312 Million |  |  |
| 2042 |  | \$479 Million |  | \$215 Million |  |  |
| 2043 |  | \$337 Million |  | \$107 Million |  |  |
| 2044 |  | \$179 Million |  | Insolvent |  |  |
| 2045 |  | \$540 Million |  |  |  |  |
| 2046 |  | Insolvent |  |  |  |  |

The amounts shown are projected estimates based on a multitude of assumptions. Actual results may differ significantly.

## Summary of Plan Change Impact

## Comments on Projection 1:

> With no changes to the plan, and the City's current contribution rate of 27.5\% of total pay, the System is projected to become insolvent in calendar year 2030.
> Under the September $8^{\text {th }}$ proposed plan, and with the City's contribution rate assumed to increase to $28.5 \%$ of total pay as of January 1, 2017, the System is projected to become insolvent in calendar year 2041.
> Plan changes and employee contribution increases alone are not projected to be enough to keep the System from going insolvent.


## Scenario C Projection - September 8 Proposed Plan Changes

## Basis for Projection 2:

> The City's base contribution rate is assumed to be $28.5 \%$ of total pay.
> Various scenarios for City contributions:

- No Additional Contributions - No increases in the City's contributions over 28.5\% of total pay. Insolvency projected in 2041.
- 2017 Lump Sum - Assumes an additional \$630 Million City contribution in 2017, in addition to the 28.5\% contribution rate
- Periodic Lump Sums - Assumes additional $\$ 245$ Million City contributions in 2017, 2022, 2027, and 2032, in addition to the $28.5 \%$ contribution rate.
- Increasing City Rate - Assumes City's rate increases as follows:
- 2017 - 2018:
28.5\% of total pay
- 2019-2020: 31.0\% of total pay
- 2021-2025: 33.0\% of total pay
- 2026-2032: 35.0\% of total pay
- 2033 and after: 37.0\% of total pay


## Projection 2 - Scenario C - September 8 Proposed Plan Changes Market Value of Assets, Projected as of December 31



## Scenario D Projection - September 8 Proposed Plan Changes, Phasing-in to 14\% Employee Contribution Rate

## Basis for Projection 3:

> The City's base contribution rate is assumed to be $28.5 \%$ of total pay.
> Various scenarios for City contributions:

- No Additional Contributions - No increases in the City's contributions over 28.5\% of total pay. Insolvency projected in 2044.
- 2017 Lump Sum - Assumes an additional \$470 Million City contribution in 2017, in addition to the 28.5\% contribution rate
- Periodic Lump Sums - Assumes additional $\$ 215$ Million City contributions in 2017, 2022, and 2027 in addition to the $28.5 \%$ contribution rate.
- Increasing City Rate - Assumes City's rate increases as follows:
- 2017 - 2019:
- 2020-2023:
- 2024-2026:
- 2027-2029:
- 2030 - 2031:
- 2032 and after:
28.5\% of total pay
30.0\% of total pay
31.5\% of total pay
33.0\% of total pay
34.5\% of total pay
35.0\% of total pay


## Projection 3 - Scenario D - September 8 Proposed Plan Change, Phase-in to

 14\% Employee Rate - Market Value of Assets, Projected as of December 31

## Scenario E Projection - September 8 Proposed Plan Changes, DROP Deposits Continue Without End

## Basis for Projection 4:

> The City's base contribution rate is assumed to be $28.5 \%$ of total pay.
> Various scenarios for City contributions:

- No Additional Contributions - No increases in the City's contributions over 28.5\% of total pay. Insolvency projected in 2040.
- 2017 Lump Sum - Assumes an additional \$665 Million City contribution in 2017, in addition to the $28.5 \%$ contribution rate
- Periodic Lump Sums - Assumes additional $\$ 260$ Million City contributions in 2017, 2022, 2027, and 2032, in addition to the $28.5 \%$ contribution rate.
- Increasing City Rate - Assumes City's rate increases as follows:
- 2017 - 2019:
28.5\% of total pay
- 2020-2022: 31.0\% of total pay
- 2023-2025: 33.0\% of total pay
- 2026-2028: $\quad 35.0 \%$ of total pay
- 2029-2038: 37.0\% of total pay
- 2039 and later: 38.0\% of total pay


## Projection 4 - Scenario E - September 8 Proposed Plan Change, DROP

 Deposits Continue Without End - Market Value of Assets, Projected as of December 31

## Scenario F Projection - September 8 Proposed Plan Changes, DROP Deposits Continue for an Additional Ten Years

## Basis for Projection 5:

> The City's base contribution rate is assumed to be $28.5 \%$ of total pay.
> Various scenarios for City contributions:

- No Additional Contributions - No increases in the City's contributions over 28.5\% of total pay. Insolvency projected in 2040.
- 2017 Lump Sum - Assumes an additional \$650 Million City contribution in 2017, in addition to the 28.5\% contribution rate
- Periodic Lump Sums - Assumes additional $\$ 255$ Million City contributions in 2017, 2022, 2027, and 2032, in addition to the $28.5 \%$ contribution rate.
- Increasing City Rate - Assumes City's rate increases as follows:
- 2017 - 2019:
28.5\% of total pay
- 2020-2022: 31.0\% of total pay
- 2023-2025: 33.0\% of total pay
- 2026-2031: 35.0\% of total pay
- 2032-2040: 37.0\% of total pay
- 2041 and later: 38.0\% of total pay


## Projection 5 - Scenario F - September 8 Proposed Plan Change, DROP Deposits Continue Ten Additional Years - Market Value of Assets, Projected as of December 31



## Comparison of Additional City Contribution Scenarios

The City contribution scenarios presented are possible options that are projected to keep the Fund solvent. Any number of possible payment options could achieve solvency.

| Scenario | Lump Sum in 2017 | Periodic Lump Sums | Increasing City Rate Rate (Years) |
| :---: | :---: | :---: | :---: |
| C - Sept 8 Update | \$630M | 4 lump sums of \$245M | $\begin{gathered} 28.5 \%(2), 31 \%(2), 33 \%(5) \\ 35 \%(7), 37 \% \text { thereafter } \end{gathered}$ |
| D - Sept 8 Update, Phase-in to 14\% | \$470M | 3 lump sums of \$215M | $\begin{gathered} 28.5 \%(3), 30 \%(4), 31.5 \%(3), \\ 33 \%(3), 34.5 \%(2), 35 \% \\ \text { thereafter } \end{gathered}$ |
| E-Sept 8 Update, DROP Deposits Continue Without End | \$665M | 4 lump sums of \$260M | $\begin{gathered} 28.5 \%(3), 31 \%(3), 33 \%(3), \\ 35 \% \text { (3), } 37 \%(10), 38 \% \\ \text { thereafter } \end{gathered}$ |
| F - Sept 8 Update, DROP Deposits Continue 10 Years | \$650M | 4 lump sums of \$255M | $\begin{gathered} 28.5 \%(3), 31 \%(3), 33 \%(3), \\ 35 \% \text { (6), } 37 \%(9), 38 \% \\ \text { thereafter } \end{gathered}$ |

If DROP balances are withdrawn sooner or in amounts different than expected, or employee behavioral patterns change in ways not expected, the amounts the City would need to contribute under these scenarios in order to maintain long-term solvency may change.

## Additional Assumptions - Solvency Projections

The following additional assumptions were used for the solvency projections:

- The solvency projections were performed in such a way that, after the additional City contributions are fully phased-in, market value assets are projected to continue to increase.
- Market value return of $5 \%$ in 2016, $6 \%$ in $2017,6.5 \%$ in $2018,7 \%$ in 2019, and $7.25 \%$ thereafter
- Total payroll increases by 2.75\% per year; total pay is assumed to be $11 \%$ greater than pensionable earnings (computation pay)
- Administrative expenses of $\$ 10 \mathrm{M}$ in 2016 , increasing by $2.75 \%$ per year for inflation
- Retirement patterns occur according to the assumptions as in the January 1, 2016 valuation with changes as noted earlier under the various scenarios
- Closed-group benefit projections are used through 2036, with benefit payments assumed to be a level percentage of payroll for each year thereafter. The following are the percentages of payroll that benefits are assumed to be starting in 2037:
» Scenario B - 64.0\%
» Scenario C - 60.5\%
» Scenario D - 59.0\%
» Scenario E-61.0\%
» Scenario F - 60.5\%


## Caveats and Disclaimers

> The closer the plan gets to insolvency, asset illiquidity may become an issue and earning the assumed return may become more difficult.
> Segal does not practice law and is not in a position to comment on the legality of the proposed benefit changes, nor are we recommending any specific changes. The proposed changes were requested by the Long-Term Financial Stability Subcommittee and the Board of Trustees.
> Actual results may differ significantly from the measurements shown in the attached projections due to such factors as: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the smoothing of investment gains or losses); changes in plan provisions or applicable laws; and the City contributing amounts other than those anticipated.
> The results of these projections are not a guarantee of future performance and should be used as a guideline, not an absolute, while making decisions regarding the future of the System. Projections, by their very nature, cannot be guaranteed.
> The information contained in this presentation was prepared for use by the System and Board of Trustees. Segal is not responsible for representations made regarding the information herein to any third parties. Please note that care should be taken in using the information in this presentation independent of the whole presentation to avoid possible misinterpretation of the results.
> The assumptions used in these projections are the same as those in the January 1, 2016 actuarial valuation, unless stated otherwise. The valuation presumes ongoing plan viability. If no changes are made to plan provisions, the assumptions will need to be updated to reflect projected insolvency and expected changes in participant behavior. $\because$ Segal Consulting

## Questions and Discussion

## Thank You!

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[^0]:    ${ }^{1}$ The 2015 valuation did not include the recommended contribution as a dollar amount. This amount was determined by Segal Consulting based on the rate-of pay information in the prior actuary's report.
    ${ }^{2}$ Prior valuations did not include an explicit administrative expense assumption.
    ${ }^{3}$ Excludes terminated participants due a refund of contributions.
    The total recommended contribution based on 30-year amortization is $\$ 288,633,291$, or $79.03 \%$ of total computation pay.

[^1]:    *The maximum Social Security benefit payable for someone who retires at full retirement in 2016 is \$31,668 per year. This same amount is used in 2017 for these studies. For purposes of these studies the maximum Social Security benefit is assumed to increase by $2.5 \%$ per year after 2017, and the base for each individual is set at COLA commencement as the lesser of this amount and the full benefit accrued. The base for current annuitants is the lesser of \$31,668 and the actual benefit at retirement.

